

**CHANGE REQUEST for FY 08-09 BUDGET REQUEST CYCLE**

Department:	Corrections
Priority Number:	S-1, BA-1
Change Request Title:	Parole & Community GPS Increase

**SELECT ONE (click on box):**

- ☐ Decision Item FY 08-09
- ☐ Base Reduction Item FY 08-09
- ☒ Supplemental Request FY 07-08
- ☒ Budget Request Amendment FY 08-09

**SELECT ONE (click on box):**

Supplemental or Budget Request Amendment Criterion:

- ☐ Not a Supplemental or Budget Request Amendment
- ☐ An emergency
- ☐ A technical error which has a substantial effect on the operation of the program
- ☒ New data resulting in substantial changes in funding needs
- ☐ Unforeseen contingency such as a significant workload change

Short Summary of Request:

This Supplemental for FY 07-08 requests \$136,875 in General Fund appropriations split between Parole Contract Services for \$68,438 and Community ISP Contract Services for \$68,437 to adjust for price increases for Global Positioning System (GPS) units.

The Department's Budget Amendment in FY 08-09 requests the same increase in General Fund: \$136,875 total split between Parole Contract Services for \$68,438 and Community ISP Contract Services for \$68,437.

Background and Appropriation History:

The Division of Adult Parole was established in C.R.S. 17-2-100.2 through 17-2-106. The Adult Parole, Community Corrections, and YOS Division (hereinafter referred to as the Division) manages the Parole and Parole ISP subprograms and provides programs for public safety through the supervision of offenders released to the community by the State Board of Parole. The Division also provides structured supervision and accountability, which allows the offender to complete a portion of his/her sentence in the community. Supervision responsibilities include domestic and interstate parolees. The Division provides offender risk management and is statutorily required to provide release

preparation through supervision, case management, and treatment services as ordered by, and in collaboration with, the State Board of Parole.

**Contract Services**

In FY 99-00, Contract Services lines were created in the Parole, Parole ISP, Community ISP, and Community Supervision lines by extracting certain object codes from FY 98-99 operating expenses. Contract services in the Parole subprogram were created for drug screens, mental health services and fugitive returns. Parole ISP began the Non-Residential Contract Services, Community Supervision moved Global Positioning System (GPS) and paging systems to Contract Services, as well as adding Contract Services for High Risk Offenders, and Community ISP started a Contract Services line for the same types of services.

The Division of Adult Parole receives allocations in several appropriations:

- (5A) Parole received an appropriation of \$10,623,120 in FY07-08 per the Long Bill (SB 07-239). The appropriation funds 159.2 FTE, operating costs, Administrative Law Judge services, contract services, and startup costs.
- (5B) Parole Intensive Supervision Program received an appropriation of \$7,406,812 in FY07-08, funding 83.4 FTE, operating expenses, contract services, non-residential services, home detention, and startup costs.
- (5D1) Community Supervision received a supplemental appropriation of \$552,000 General Fund in March, 2007 creating a new Psychotropic Medication Long Bill line in the 5D Community Supervision Subprogram. On June 30, 2007, (\$545,128) was reverted. In FY 07-08 \$1,346,880 General Fund was appropriated for Psychotropic Medication.

General Description of Request:

The Department requests \$136,875 in General Fund appropriations split between Parole Contract Services for \$68,438 and Community ISP Contract Services for \$68,437 to adjust for price increases for Global Positioning System (GPS) units. The appropriation is requested in these subprograms because the GPS billing is paid from these appropriations.

The Department's Budget Amendment in FY 08-09 requests the same increase in General Fund: \$136,875 total split between Parole Contract Services \$68,438 and Community ISP Contract Services \$68,437.

**Contract Services**

Due to budget constraints, contract services have not kept pace with increases in costs of services. Active Global Positioning System costs have increased to \$15.50 per unit per day compared to the \$13 funded in FY 07-08. These GPS units provide electronic monitoring capability for parolees and offenders, which is a crucial public safety management tool for the Department. The Department proposes adjusting the rates for the GPS price increases for adequate funding. In 2007, 150 offenders (75 in Parole and 75 in Community ISP) utilized these units all year. The request is for a total \$136,875 (150 x \$2.50 x 365 days) in FY 07-08 and FY 08-09 split between Parole and Community ISP.

Consequences if Not Funded:

Parole and Community ISP subprograms would continue to absorb the price increases in existing appropriations, reducing the funding available for other contract services.

Calculations for Request:

Summary of Supplemental Request by Department 07-08						
Department of Corrections	FTE	Total Funds	General Fund	Cash Funds	Cash Funds Exempt	Federal Funds
Parole Subprogram (5A)	0.0	\$68,438	\$68,438	\$0	\$0	\$0
Community ISP (5C)	0.0	\$68,437	\$68,437	\$0	\$0	\$0
<b>Total</b>	<b>0.0</b>	<b>\$136,875</b>	<b>\$136,875</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Summary of Request FY 07-08 Supplemental	Total Funds	General Fund	Cash Funds	Cash Funds Exempt	Federal Funds	FTE
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*STATE OF COLORADO FY 08-09 BUDGET REQUEST CYCLE: Department of Corrections*

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<b>Summary of Request FY 07-08 Supplemental</b>	<b>Total Funds</b>	<b>General Fund</b>	<b>Cash Funds</b>	<b>Cash Funds Exempt</b>	<b>Federal Funds</b>	<b>FTE</b>
Total Request	<b>\$136,875</b>	<b>\$136,875</b>	\$0	\$0	\$0	0.0
(5A) Parole – Contract Services	\$68,438	\$68,438	\$0	\$0	\$0	0.0
(5C) Community ISP - Contract Svcs	\$68,437	\$68,437	\$0	\$0	\$0	0.0

<b>Summary of Request FY 08-09 Budget Amendment</b>	<b>Total Funds</b>	<b>General Fund</b>	<b>Cash Funds</b>	<b>Cash Funds Exempt</b>	<b>Federal Funds</b>	<b>FTE</b>
Total Request	<b>\$136,875</b>	<b>\$136,875</b>	\$0	\$0	\$0	0.0
(5A) Parole – Contract Services	\$68,438	\$68,438	\$0	\$0	\$0	0.0
(5C) Community ISP - Contract Svcs	\$68,437	\$68,437	\$0	\$0	\$0	0.0

<b>Summary of Request FY 09-10</b>	<b>Total Funds</b>	<b>General Fund</b>	<b>Cash Funds</b>	<b>Cash Funds Exempt</b>	<b>Federal Funds</b>	<b>FTE</b>
Total Request	<b>\$136,875</b>	<b>\$136,875</b>	\$0	\$0	\$0	0.0
(5A) Parole – Contract Services	\$68,438	\$68,438	\$0	\$0	\$0	0.0
(5C) Community ISP - Contract Svcs	\$68,437	\$68,437	\$0	\$0	\$0	0.0

Assumptions for Calculations:

- An ADP of 75 offenders in parole and 75 in community corrections ISP will use GPS units.
- Daily price of \$15.50 per unit will remain the same next year.

Impact on Other Government Agencies:      None.

Cost Benefit Analysis:

Cost	Benefit
General Fund Impact: \$136,875 in FY 07-08; \$136,875 in FY 08-09	The Department would be able to adequately fund contracts for GPS units, with a corresponding increase in services for offenders, and continuing to work toward reducing recidivism rates by creating a more stable offender population.

Implementation Schedule:

Task	Month/Year
Adequately fund GPS Contracts for FY 07-08	March-June, 2008
Adequately fund GPS Contracts for FY 08-09	July, 2008 – June, 2009

Statutory and Federal Authority:

The statutes establishing the Parole, Parole ISP, and Re-Entry Subprograms mandate the responsibilities of the program, in addition to providing the expectations, goals, and objects of the program.

Article 1 Department of Corrections

Part 1 Corrections Administration

**17-2-102. (2007) Division of adult parole - general powers, duties, and functions.**

*(1) The division of adult parole in the department shall administer the adult parole program. The division shall keep a complete record in respect to all domestic as well as interstate parolees. The director of the division of adult parole shall exercise the power of suspension of paroles in the interim of the meetings of the state board of parole, referred to in this part 1 as the "board", and in connection therewith the director may arrest such suspended parolee without warrant and return such suspended parolee to an appropriately secure facility to await the further action of the board. In case of such suspension of parole, the director shall send to the board, at its first session thereafter, a*

*transcript of all proceedings taken in connection with such suspension and the reasons for his or her action.*

*(3) The director of the division of adult parole, pursuant to the provisions of section 13 of article XII of the state constitution, shall appoint such other officers and employees as may be necessary to properly supervise all adult parolees released from any state correctional institution or private contract prison together with such other persons as are accepted for supervision under the interstate compact.*

*(8) The division of adult parole shall establish and administer appropriate programs of education and treatment and other productive activities, which programs and activities are designed to assist in the rehabilitation of an offender.*

**17-27.5-101. (2007) Authority to establish intensive supervision programs for parolees and community corrections offenders.**

*(1) (a) The department shall have the authority to establish and directly operate an intensive supervision program for any offender not having more than one hundred eighty days remaining until such offender's parole eligibility date and for any offender who successfully completes a regimented inmate discipline program pursuant to article 27.7 of this title.*

*(c) The department shall have the authority to contract with community corrections programs and other providers for intensive supervision services subject to the approval of the affected unit of local government. In contracting for such programs, the department shall obtain the advice and consent of affected units of local government and shall consider the needs of the communities and offenders for successful reintegration into communities and the appropriate allocation of resources for effective correction of offenders.*

**17-33-101. (2007) Colorado reentry program.**

*(1) The department of corrections shall administer appropriate programs for offenders prior to and after release to assist offenders with reentry into society based upon the assessed need as determined by the director of the department of corrections and suitability of individual offenders for such services. The department of corrections shall administer the reentry programs in collaboration with the division of adult parole in the department of corrections and the youthful offender system in the department of corrections.*

*(2) The department of corrections shall design the reentry program to reduce the possibility of the offender returning to prison, to assist the offender in rehabilitation, and to provide the offender with life management skills that allow him or her to function successfully in society.*

Performance Measures:

- 1. RECIDIVISM** – Improve successful re-integration into the community with pro-social stabilization by offenders released from Colorado prisons by a reduction in the rate of recidivism by 1% per calendar year to 47.7% over the 4-year period to 2010.

	PERFORMANCE MEASURE	Outcome	2006	2007	2008	2009
	Recidivism Rate - Offenders returned to a Colorado prison within 3 years of release	Benchmark <sup>(1)</sup>	51.7%	50.7%	49.7%	48.7%
		Actual	51.7%	N/A	N/A	N/A

<sup>(1)</sup> Benchmark established at 1% reduction annually using calendar year 2006 actual three-year rates (DOC Statistical Report 2006)